

Message Text

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ORIGIN EA-09

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FM SECSTATE WASHDC
TO AMEMBASSY MANILA IMMEDIATE

C O N F I D E N T I A L STATE 193062

FOR THE CHARGE FROM ASSISTANT SECRETARY HOLBROOKE

E.O. 11652:GDS

TAGS: PFOR, RP

SUBJECT:AMBASSADOR'S GOALS AND OBJECTIVES

1. ADMINISTRATION IS DRAWING UP BRIEF AND TIGHT LISTS OF SPECIFIC POLICY GOALS AND OBJECTIVES FOR AMBASSADORS AT EACH POST, UPDATING AND FOCUSING MORE SHARPLY THOSE GOALS AND OBJECTIVES WHICH HAVE PREVIOUSLY BEEN SET FORTH IN CONNECTION WITH BUDGET/POLICY PROCESS. THE GOALS AND OBJECTIVES WE HAVE DEFINED FOR YOUR MISSION ARE:

2. GENERAL POLITICAL

-- GRADUALLY REDUCE THE ATMOSPHERE OF A "SPECIAL RELATIONSHIP BETWEEN THE PHILIPPINES AND THE UNITED STATES.

-- ENCOURAGE STRENGTHENED PHILIPPINE RELATIONS WITHIN THE REGION, PARTICULARLY WITH A MORE EFFECTIVE ASSOCIATION OF SOUTHEAST ASIA NATIONS AND JAPAN. (STATE, FIELD)

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DEFENSE AND SECURITY

-- MAINTAIN A SECURITY RELATIONSHIP WITH THE PHILIPPINES CONSISTENT WITH U.S. STRATEGIC DEFENSE NEEDS WHICH PROVIDES FOR OPERATIONAL EFFECTIVENESS OF U.S. FORCES AND REASSURES

OTHER FRIENDLY COUNTRIES IN THE REGION THAT THE U.S.

INTENDS TO REMAIN A PACIFIC POWER.

-- SELECTIVELY REDUCE THE OFFICIAL U.S. GOVERNMENT PRESENCE IN THE PHILIPPINES, AND THE BASE PRESENCE IN SUCH A WAY TO ENHANCE PROSPECTS FOR OBTAINING A BASE AGREEMENT BUT NOT CONVEY THE IMPRESSION OF A FURTHER U.S. MILITARY WITHDRAWAL FROM ASIA.

-- NEGOTIATE A NEW BASE AGREEMENT TO REPLACE THE 1947 MILITARY BASES AGREEMENT. (STATE, DOD, FIELD, PRESIDENT, LEGISLATION)

-- IF PHILIPPINE POSITIONS PRECLUDE OR DELAY NEGOTIATION OF A NEW BASE AGREEMENT, IMPLEMENT MECHANISMS TO RESOLVE BILATERAL DEFENSE ISSUES AS THEY ARISE AND PLACE OUR RELATIONSHIP ON A MORE SOLID LONG-TERM FOOTING. (STATE, DOD, FIELD)

-- UTILIZE SUFFICIENT GRANT MAP AND FMS AND APPROVE SUFFICIENT ARMS TRANSFERS (WITHIN PRESENT POLICY GUIDELINES TO ASSURE CONTINUED ACCESS TO OUR PHILIPPINE BASES, TO FOSTER PHILIPPINE MILITARY SELF-RELIANCE, AND TO CONTRIBUTE TO REGIONAL STABILITY. (STATE, DOD, LEGISLATION)

-- AVOID ENTANGLEMENT IN SPRATLEY ISLANDS DISPUTE AND IN NEW PEOPLES ARMY AND MORO INSURRECTION PROBLEMS. (STATE, CONFIDENTIAL

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FIELD)

ECONOMIC

-- MAINTAIN AN ECONOMIC AID PROGRAM AT APPROXIMATELY CURRENT LEVELS WITH EMPHASIS ON THE RURAL POOR, AND ENCOURAGE OTHER BILATERAL AND MULTILATERAL DONORS TO CONTRIBUTE TO PHILIPPINE DEVELOPMENT. (STATE, AID, FIELD, LEGISLATION)

-- EXPLORE PROSPECTS FOR, AND, IF POSSIBLE, NEGOTIATE A NEW BILATERAL ECONOMIC TREATY WHICH INCLUDES GUARANTEES FOR INVESTMENT AND PROVIDES MUTUAL TRADE BENEFITS. (STATE, FIELD, LEGISLATION)

HUMAN RIGHTS

-- CONTINUE PRESSURE ON THE PHILIPPINE GOVERNMENT FOR IMPROVEMENT ON HUMAN RIGHTS ISSUES, EMPHASIZING THAT THE FULL RANGE OF OUR RELATIONS WILL BE AFFECTED BY A PHILIPPINE FAILURE TO PRODUCE SIGNIFICANT IMPROVEMENTS. (STATE, FIELD)

3. THE ABOVE LIST PURPOSELY OMITTS SUCH TRADITIONAL "GOALS AND OBJECTIVES" AS IMPROVING RELATIONS, MAINTAINING EXISTING TIES AND ASSOCIATIONS, PROTECTING BUSINESS, EXPANDING TRADE, AND US CITIZEN INTERESTS, AS WELL AS REFERENCES TO IMPLEMENTING BASIC POLICIES OF THE ADMINISTRATION SUCH AS HUMAN RIGHTS, NON-PROLIFERATION, ARMS SALES, AND DEVELOPMENT ASSISTANCE UNLESS THESE REQUIRE UNUSUAL OR PARTICULAR EMPHASIS OR DEEMPHASIS IN A GIVEN COUNTRY. NEGOTIATION OF NEW AGREEMENTS OR ON KEY SUBJECTS SHOULD BE INCLUDED AND IF THESE ARE NOT NOTED AND YOU BELIEVE THEY ARE AREAS WHERE SUCH NEGOTIATIONS SHOULD BE CONDUCTED, PLEASE MAKE ADDITIONS OR SUGGESTED CHANGES. WE WOULD LIKE YOUR COMMENTS BY COB AUGUST 17

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